

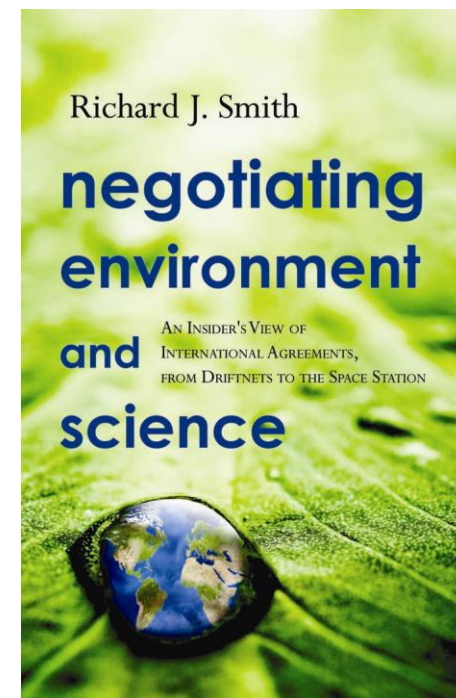


Richard Smith,
US State
Department

Negotiating Environment and Science

'The book has important insights that deal with the negotiation process and how broader politics impact negotiations. Smith's section on Kyoto ... is right on and should be taken seriously by future negotiators.'

Alan D. Hecht, Director for Sustainable Development, U.S. Environmental Protection Agency (EPA)



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U.S. Missteps in Kyoto

- The Clinton Administration tried to lead the development of U.S. domestic policy on climate change through international negotiations.
- A U.S. chief negotiator was named only a couple of months before the Kyoto meeting.
- The U.S. delegation arrived in Kyoto with no coherent negotiating strategy and no clear instructions on the level of emission reductions, if any, to which it could agree.

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Some Positive Outcomes in Copenhagen

- For the first time, major emerging economies joined the developed countries in agreeing to produce plans to address the problem of climate change.
- These country programs for mitigating global warming are to be transparent and subject to review and consultation with the other parties to the FCCC.

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Some Positive Outcomes in Copenhagen

- The world's leading emitters of carbon, China and the United States, signaled their intent to take significant initial steps to limit their emissions.
- Agreement was reached on a goal of keeping global warming to less than 2 degrees Celsius.
- Consensus was achieved that substantial resources will be needed to assist developing countries in dealing with the effects of global warming.

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Montreal Protocol – Some Useful Precedents



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- A U.S. negotiator was named early and engaged over an extended period with the domestic stakeholders who would be affected by the agreement.
- The United States entered the negotiations with a clear negotiating position and strategy that had the support of the Congress.

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Montreal Protocol – Some Useful Precedents



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- The parties to the Protocol established committees to report on relevant science and economic developments as a basis for the parties to periodically review and consider revising the provisions of the Protocol.
- Developing as well as developed countries made specific commitments to reduce and eventually to phase out the use of ozone-depleting chemicals.

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Suggestions for future negotiations

- Do set up a process that commits the parties to hold regular “review and revise” meetings
- Do require specific commitments from all parties to an agreement, recognizing that undertakings by developing countries will initially involve limiting the growth of rather than reducing carbon emissions.

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Suggestions for future negotiations

- Don't engage in a counterproductive “blame and shame” game.
- Don't insist on emission reductions as the only standard or dismiss the value of undertakings to decrease energy intensity or increase use of renewable energy.
- Don't press for agreement on internationally imposed compliance enforcement measures, such as trade sanctions.

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